

ANCHORAGE REAPPORTIONMENT

SUMMARY REPORT FOR JANUARY 28, 2022 REAPPORTIONMENT COMMITTEE MEETING

OVERVIEW

In the fall of 2021, the Anchorage Assembly formed the Reapportionment Committee to fulfill its duties to carry out the Reapportionment process. The Reapportionment Committee was charged with reviewing the State final redistricting plan, taking public input, and developing proposed maps for the Anchorage Assembly to consider for adoption to realign the boundaries of the six Assembly Election Districts to ensure fair and equal representation. The committee is represented by one Assembly Member from each district.

A major goal for the committee was to have an open, transparent and easily accessible process that had active participation from the community as a whole. To that end, the committee developed a presentation and handouts, and members presented on Reapportionment at various community and civic meetings during the winter of 2021-22. A timeline and list of presentations can be found below.

To help with the process, the Assembly contracted with Resource Data to oversee the map creation, map presentation and public comment portal. Resource Data also worked with members of the public who submitted maps to prepare the maps for presentation and entered all maps into an ARC-GIS viewer, found at www.ReapportionANC.org. Resource Data created four maps (maps 2-5) and six maps were submitted by members of the public: Matt Greene (map 1), Anchorage Action (map 6), Robert Hockema (map 7), Alaskans for Fair Redistricting (map 8) and Denmer Wells (maps 9 and 10).

This document contains feedback gathered from the community through an online public comment portal, written notes from the inperson Town Hall at Loussac Library, and summaries of written and verbal feedback from the virtual and Loussac Library Town Halls. A third town hall will be held in Eagle River on February 3, and the feedback from that session will be incorporated into an updated version of this report.

Please see www.ReapportionANC.org for maps and more information.

TIMELINE

- Nov 23: Declaration of Malapportionment by Assembly
- Dec 29: Draft maps released
- Jan 20: Deadline for submission of third-party maps
- Jan 26: Town Hall-Virtual
- Jan 27: Town Hall-Loussac
- Jan 28: Committee Meeting: review Town Hall feedback
- Feb 15: Assembly Meeting: introduce proposed plan
- Feb 24: Assembly Meeting: 1st public hearing
- Feb 25: Assembly Work session
- Mar 1: Assembly Meeting: 2nd public hearing, deliberation, plan adoption

PUBLIC PRESENTATIONS

- Nov 28: Alaska Black Caucus Community Conversation
- Dec 15: Federation of Community Councils
- Jan 5: Chugiak-Eagle River Chamber of Commerce
- Jan 10: Anchorage Chamber of Commerce
- Jan 25: Anchorage Assembly Regular Meeting
- Jan 26: Virtual Town Hall
- Jan 27: In-Person Town Hall, Loussac Library
- Feb 3: In-Person Town Hall, Chugiak-Eagle River
- Dec- Jan: various community councils
- Jan: full-sized map displays were featured at all five locations of Anchorage Public Library and City Hall

SUMMARY OF TOWN HALLS, JANUARY 26 and 27, 2022

By the Numbers

- Number of Attendees: 24 attendees on 1/26; 15 in-person and 14 streaming viewers on 1/27 (does not include staff or Assembly Members present)
- Represented groups:
 - O Alaskans for Fair Redistricting
 - Principles: protect neighborhoods of interest, ensure neighborhoods and communities have fair representation and access to democracy
 - similar socioeconomic groups in the same district
 - O Anchorage Action
 - Citizen group collaborating on "logical" delineation of neighborhoods

Map Highlights from Public Submitters

- Map 1 Matt Greene
 - O District 2 absorbs Girdwood; may not be a contiguous fit
- Map 6 Anchorage Action
 - O Fairly similar to existing boundaries
- Map 7 Robert Hockema
 - O JBER is split into two
 - O Downtown, Midtown, both move south
- Map 8 Alaskans for Fair Redistricting
 - o 0.13 Deviation
 - O Downtown, Fairview, Mountainview maintain relationships with similar socioeconomic communities
 - O JBER is part of where residents access services
 - O Chugach Mountain District Hillside and Eagle River
- Map 9 Denny Wells Map A
 - O Testimonials from Loussac Town Hall seemed to favor
- Map 10 Denny Wells Map B
 - O Favored by a long-time resident of Fairview because of natural connection to most frequented businesses and roads

Testimonials from Loussac Town Hall seemed to favor

Questions about Process

- How do these maps impact Community Council representations?
 - ➤ No direct impact to Community Councils; they have a separate and independent process for determining their boundaries
- What type of data is being used to develop these maps?
 - ➤ US Census Data was used
- How can the maps be more accessible?
 - Consider B/W version maps for low visibility readers
- What is the process for selecting one of the next ten maps?
 - ➤ Work session committee meeting on 1/28 to make a recommendation to narrow down options, continue the process with future public input.
- How do we define "communities of interest?"
 - > For the acquisition of municipal services, what are the communities of interest? What communities are impacted?
 - > There can be many meanings to the definition
- I am addressing any maps that include Military Land: Does it matter how many people are registered voters? Does it matter if population is considered Alaska Residents?

Notable Quotations

- "We keep hearing about the importance of direct gate access from JBER to Downtown, but that leads to splitting South Anchorage current District 6 into a district with Eagle River. How do people drawing these maps explain to us that direct gate access from JBER to Downtown leads to keeping them in 1 district. Then, that leads to Dearmoun / Hillside and Girdwood being in the same district as Chugiak. It looks like we have to decide between District 1 including JBER or Girdwood & part of Hillside being in the district with Eagle River and that is not close road connection nor respecting communities."
 - O This sentiment from the virtual Town Hall was echoed thrice over by public testimony at the Loussac Town Hall
- "I'm in Independence Park. We are Abbott Loop. We shop in the Abbott Town center and are part of the Abbott Loop Community Council. . . My preference so far is for Map 6 because it keeps Abbott Loop pretty much intact. It has Hillside and Girdwood with south Anchorage instead of with Eagle River and it keeps Muldoon compact."

Neighborhood-Specific Comments and Observations

- Downtown
 - O Concerns about diluting vote by expanding scope of representation
- Airport Heights, Rogers Park
 - O Concerns about what consideration was given to these neighborhoods almost universally being brought into District 1 (Downtown)
 - O Map drawers commented on the math, drawing boundaries based on logical geographical boundaries

Muldoon

- O If Muldoon/East Anchorage is absorbed by Eagle River, their voting power is diluted by the majority of engaged voters in Eagle River
- O I am concerned about District 5, East Anchorage. In the recent state Redistricting process, East Anchorage was pasted onto Eagle River in a way that diluted the power of its diverse population. In the reapportionment, a similar thing happens in Map 3 by adding some South Anchorage residents and in Map 5 by Eagle River absorbing a section east of Muldoon Road.

JBER

- O There are two distinct bases with distinct chains of command on base.
 - ➤ Elmendorf: more Anchorage-feeding
 - > Fort Richardson: more Eagle River-feeding
- O Five total gates of access: two from Fort Ridge to Glenn, three to Anchorage Bowl.
- o If a split of the joint base is to be considered, there is value to noting where residents live on base.
- O Connection to Land/Sewer Mobility Project, supports JBER connection to Eagle River and Downtown extension South into Midtown neighborhoods
- O People who work on JBER are represented by their home districts? So how are residents of JBER represented?
- O For map of JBER: https://jber.isportsman.net/files/JBER Recreation 2019 15x25.pdf

• South Anchorage

O Concerns about pairing Chugiak and Rabbit Creek for purposes of economic similarity, proximity and logical geographic boundaries

- Comments that driving more than an hour through four districts to reach the far end of the same district doesn't make sense
- O I'm in Independence Park. We are Abbott Loop. We shop in the Abbott Town center and are part of the Abbott Loop Community Council. This is just a comment. Not a question. But we also get together with and do some shopping in South Anchorage.
- O The issues of Eagle River are very specific and that population should be represented by Assembly members who can represent those. Hillside issues are different and I believe would be overwhelmed by Eagle River issues.

Girdwood

O Concerns about extending the above concerns all the way to Girdwood for the same reasons.

Sand Lake/Campbell Lake

O In all 5 of the proposed reapportionment maps, my neighborhood along the north shore of Campbell Lake is included in District 6 with south Anchorage and the hillside rather than being included in District 3 with Sand Lake. This is irrational. The area South of Dimond, West of Arlene and North of Campbell Lake should be included in the same district with Sand Lake, as it is now. This area is zoned for Kincaid Elementary school, with our neighbors in Sand Lake. This area is in legislative districts (both current and pending with the new redistricting) with our neighbors in Sand Lake. In order to go from this area to South Anchorage and the rest of the district, we would literally have to transit the Sand Lake district. I understand that someone may draft a proposal with the Sand Lake/South Anchorage boundary at Dimond instead of at Campbell Lake, but that ALL FIVE of the current proposals make this change is irrational and speaks to an underlying problem in the process used to draft these maps. My neighborhood, bounded by Campbell Lake to the south and Dimond Blvd to the north should be included with Sand Lake for our Anchorage Municipal Assembly district. All 5 of these maps are gravely problematic, all in very similar ways. They ALL include the north shore of Campbell Lake with South Anchorage, they ALL advantage Eagle River or pair Eagle River with another dis-similar community in the municipality, and all but Map 1 explicitly disadvantage Muldoon. There is a pattern here. These plans should not be adopted.

Map-Specific Comments

- Map 1 Matt Greene
 - O Awful map keeps Ft. Rich w/ ER/Chugiak. The kids from Ft. Rich go to school in ER/Chugiak not sure how you would explain them not being in the same community together

O Matching Eagle River/Chugiak and upper Hillside with Girdwood/Indian is problematic because those areas are not only discontiguous, but they are significantly culturally different with significantly different issues.

• Map 2 – Resource Data

- O This map makes sense. These communities share much in common. I have lived in Anc since 1981 and lived in 4 of the communities
- O This map, with almost surgical precision, increases the voting power of Eagle River at the expense of Muldoon by putting disparate population sizes in each district.

• Map 3 – Resource Data

- O I don't believe JBER should be included in downtown. I do believe the port should be.
- O As with Map 2, this map surgically increases the voting power of Eagle River at the expense of Muldoon. But it takes that disparity a step further by including lower Hillside with Muldoon. District 5 in this map is both discontinuous and merges significantly different populations.

● Map 4 – Resource Data

- O What do Girdwood and ER/Chugiak have in common nothing- takes 1.5 hours to drive one to the other.
- O This map seems specifically targeted at fracturing the voting power of Muldoon. It splits the current Muldoon district into 3 sections giving one section each to the Downtown and Eagle River districts, and then adding the significantly un-diverse U-Med area and lower hillside to the remaining skeleton of the diverse Muldoon district.

• Map 5 – Resource Data

O This takes the problems of Map #4 and amps them up significantly. It is again specifically targeted at splitting the Muldoon district. This time, it gives even more of the district to Eagle River, and adds JBER to the remaining (even smaller) skeleton of Muldoon.

• Map 6 – Anchorage Action

O My preference so far is for Map 6 because it keeps Abbott Loop pretty much intact. It has Hillside and Girdwood with south Anchorage instead of with Eagle River and it keeps Muldoon compact.

• Map 7 – Robert Hockema

- O A fair, common sense map!
- O This map respects that Elmendorf uses the government hill gate
- O I really like Robert's map #7! I'm a former resident of Muldoon and Airport Heights and I think the commitment to logical geographical barriers makes sense

- Map 8 Alaskans for Fair Redistricting
 - O The equal numbers is very appealing. But you cut Airport Heights in two. Seems confusing
 - o Constitutional deviations
- Map 9 Denny Wells A
 - O I do not like this map. It is showing a very long commute for Folker neighborhood We are too far away from Muldoon
- Map 10 Denny Wells B
 - O FWIW As a 70 year resident of Fairview, Map 10 most closely represents the district that i spend most of my time in for commerce, education, entertainment, and services. Thanks!

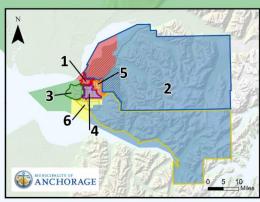


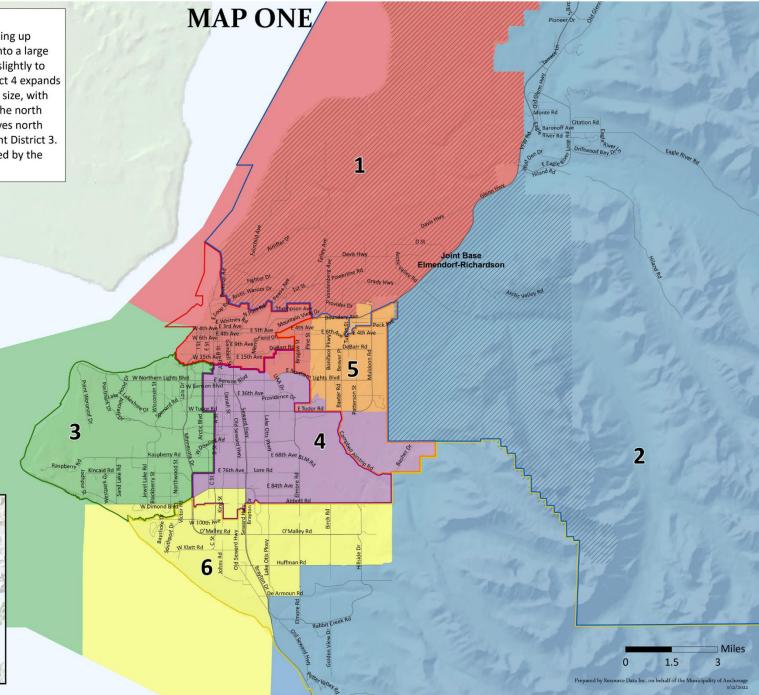
District 1 expands east into current District 2, picking up roughly half of JBER. District 2 grows southward into a large portion of current District 6. District 3 is reduced slightly to accommodate District 6 moving northward. District 4 expands east into current District 5. District 5 is reduced in size, with the south boundary moving up to Tudor Rd, and the north shifts slightly into current District 2. District 6 moves north into current Districts 3 and 4, and west into current District 3. The overall area of District 6 is significantly reduced by the District 2 expansion.

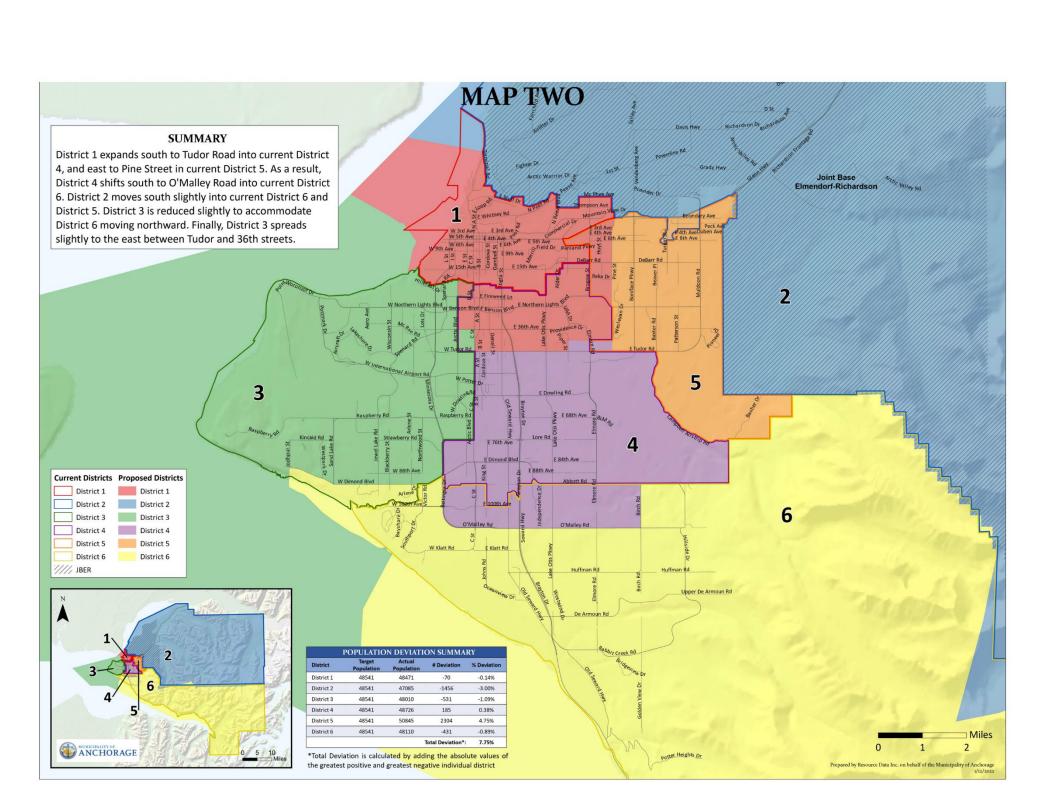
District	Target Population	Actual Population	# Deviation	% Deviation
District 1	48541	48390	-151	-0.31%
District 2	48541	48605	64	0.13%
District 3	48541	48912	371	0.76%
District 4	48541	48600	59	0.12%
District 5	48541	48388	-153	-0.32%
District 6	48541	48352	-189	-0.39%
			Total Deviation*:	1.15%

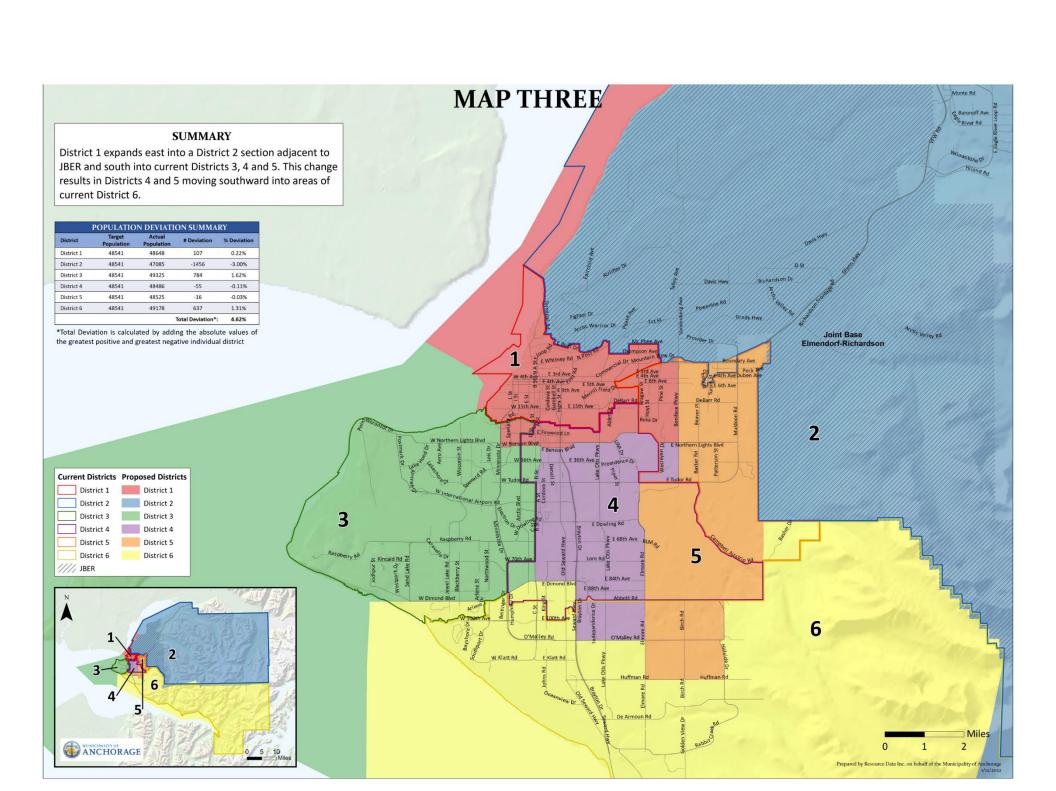
*Total Deviation is calculated by adding the absolute values of the greatest positive and greatest negative individual district

Current Districts	Proposed Districts	
District 1	District 1	
District 2	District 2	
District 3	District 3	
District 4	District 4	
District 5	District 5	
District 6	District 6	
////, JBER		









SUMMARY District 1 expands northwest to encompass roughly a third of JBER previously in current District 2. District 1 also moves east to Boniface Parkway in current District 5, and south to Northern Lights Boulevard into current District 4. District 5 moves east along 36th Ave, expanding into current District 4. District 4 moves west into current District 3 south of International Airport Road, while District 3 moves east into current District 4 to the north. Districts 2 and 4 move south slightly into current District 6. POPULATION DEVIATION SUMMARY District 1 732 1.51% 48541 49273 48541 48271 -270 -0.56% District 2 District 3 48541 -0.55%

-500

306

-1

Total Deviation*:

-1.03%

0.63%

0.00%

*Total Deviation is calculated by add	ling the absolute values of
the greatest positive and greatest neg	rative individual district

48041



48541

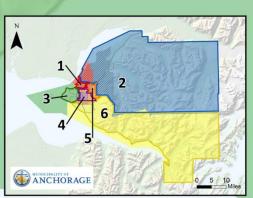
48541

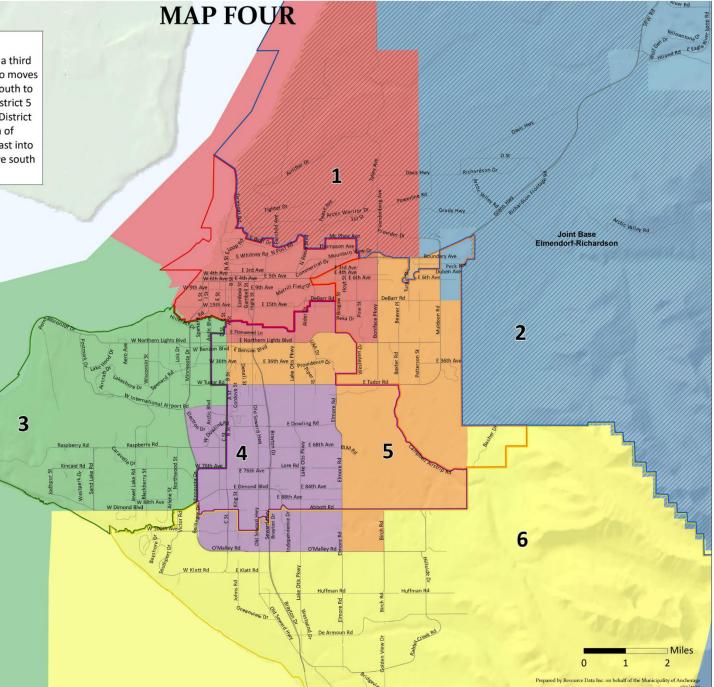
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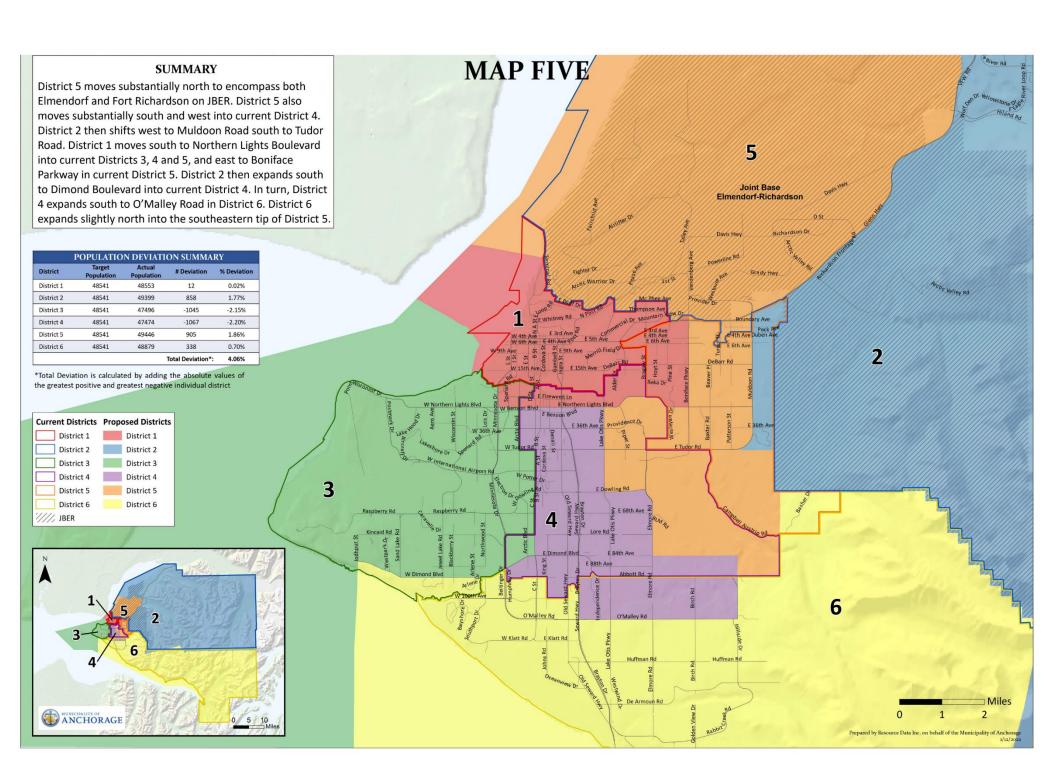
District 4

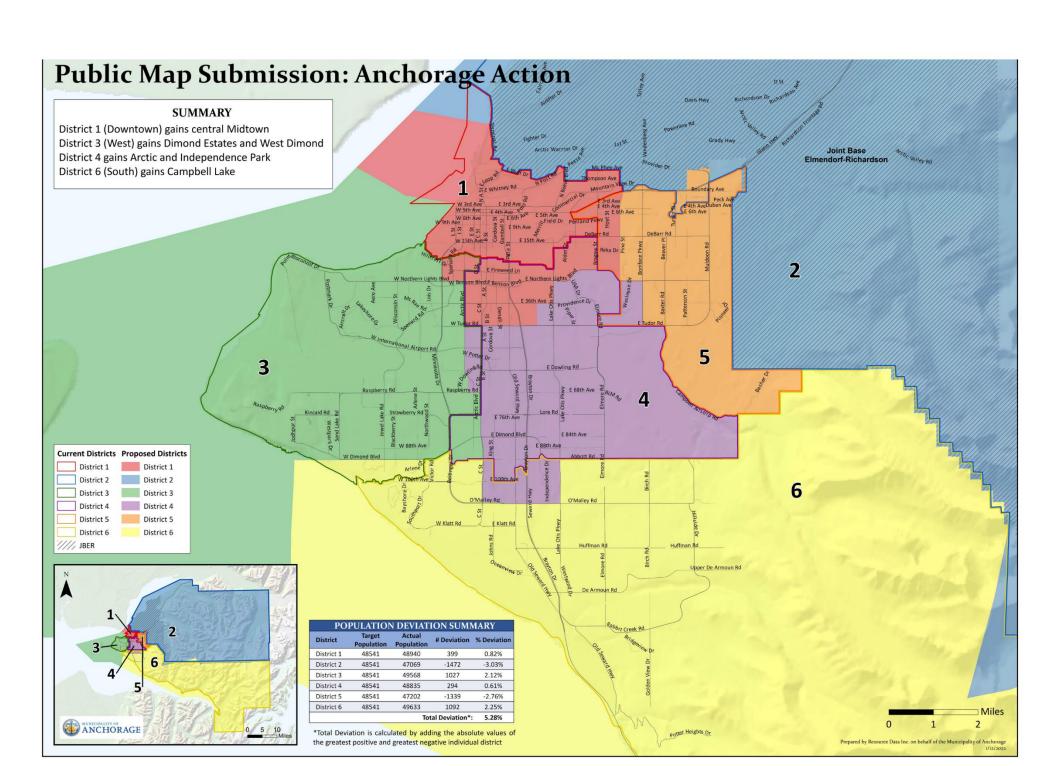
District 5

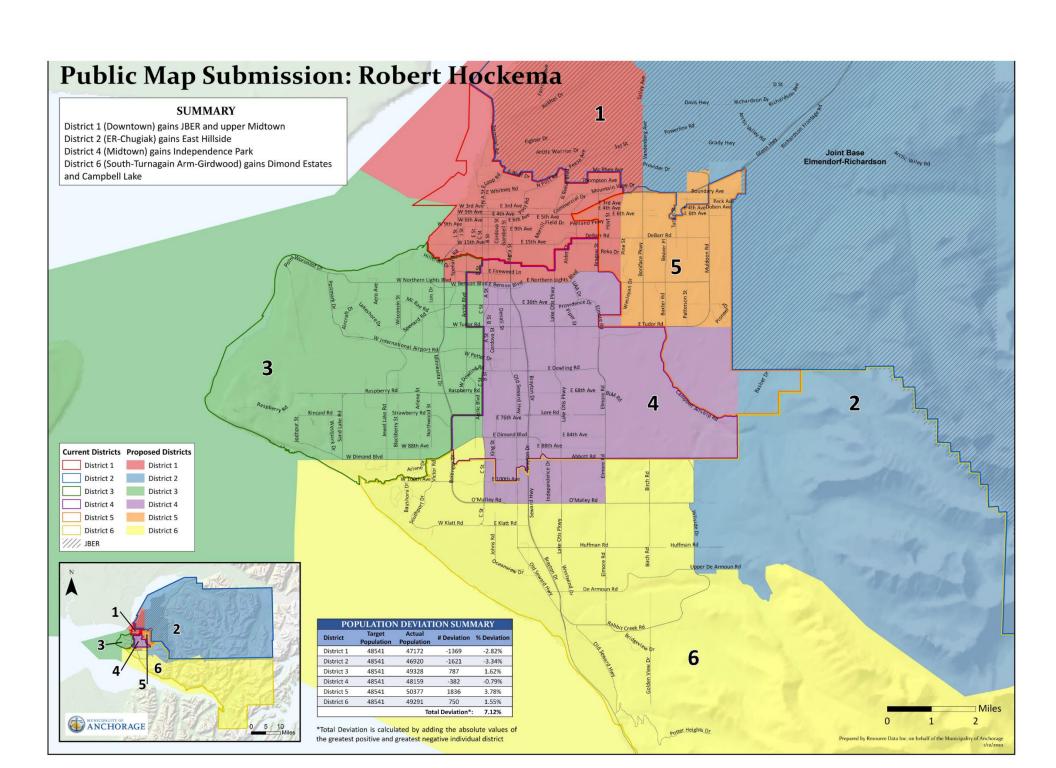
District 6

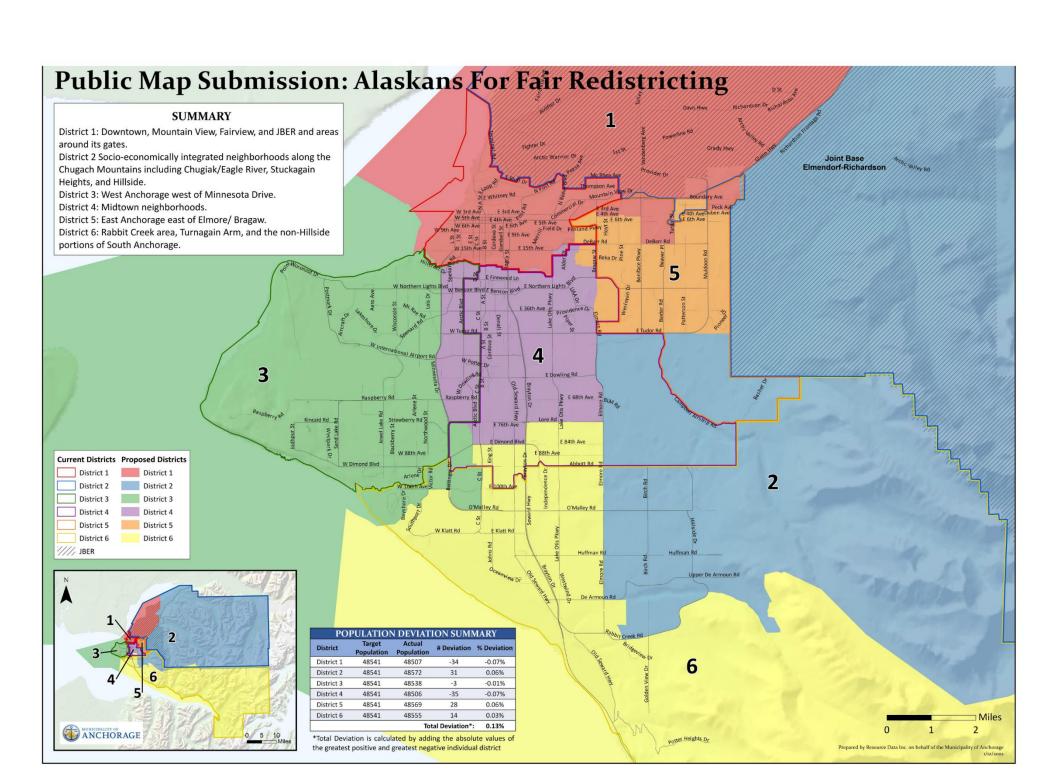


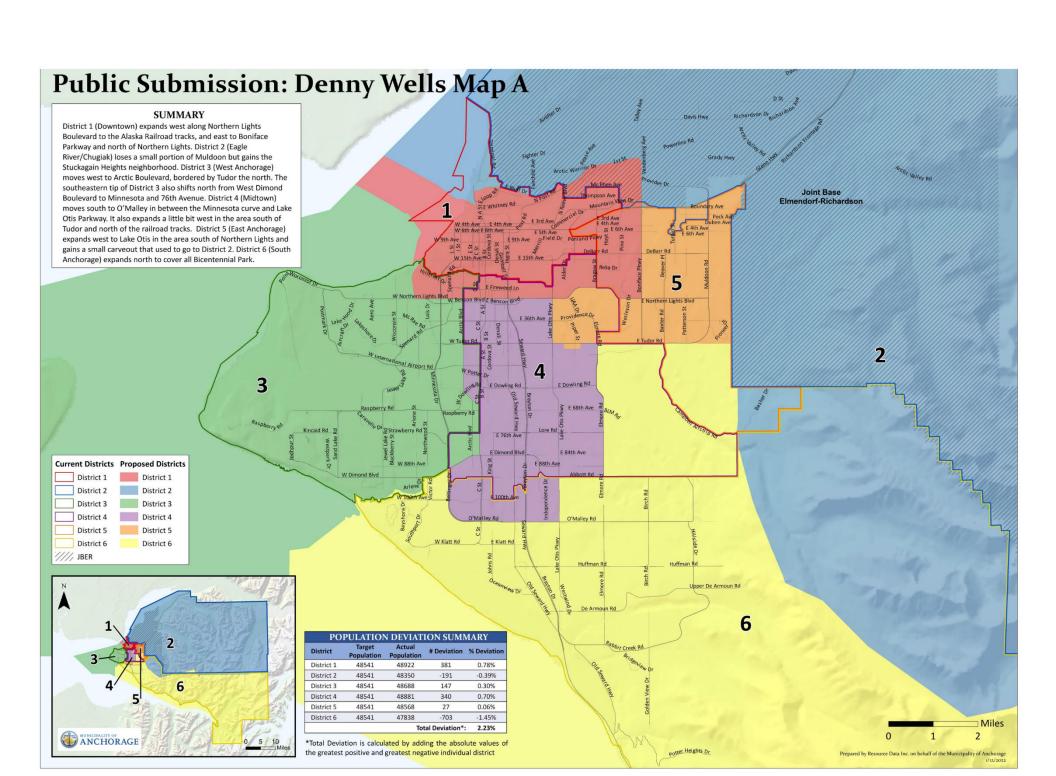


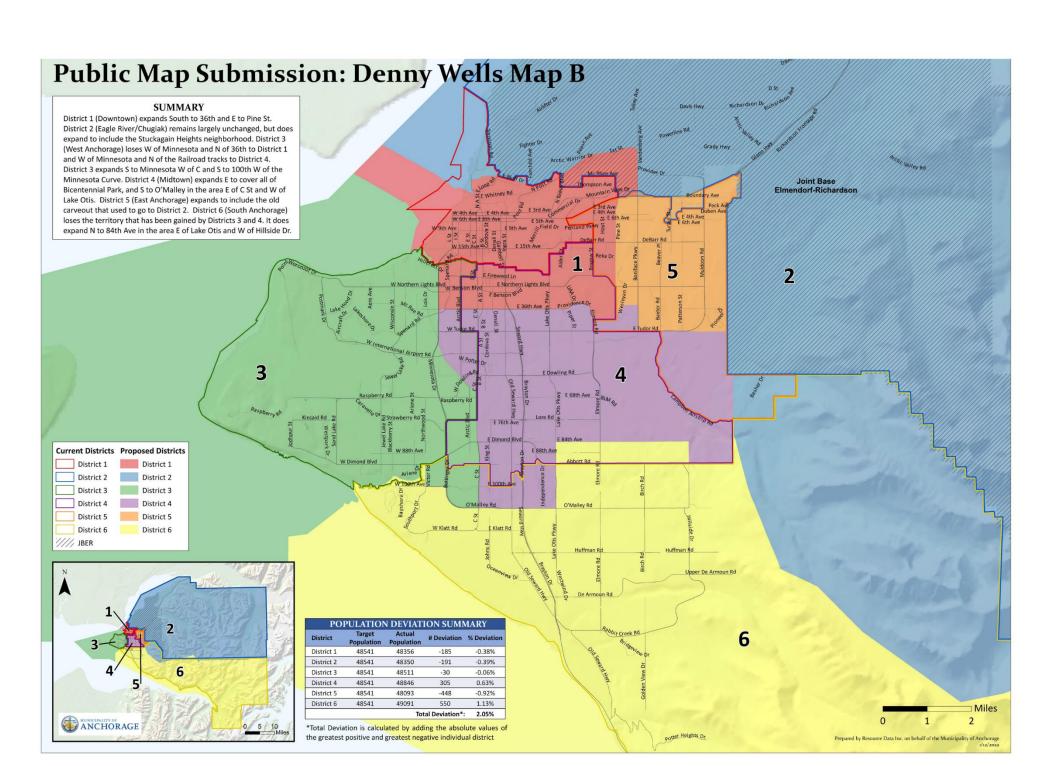












APPENDIX

Written Comments Submitted through ReapportionANC.org Portal – as of Jan. 27, 2022

Commenter	Comment	Comment Submitted
Diane Shellenbaum	I live on the lower Hillside, currently in District 6. I have reviewed maps 1-10, and am strongly against any map that groups Eagle River with portions of the Hillside (maps 1 and 8 are the worst.) The issues of Eagle River are very specific and that population should be represented by Assembly members who can represent those. Hillside issues are different and I believe would be overwhelmed by Eagle River issues.	1/27/22 11:45 AM AKT
Briana Sullivan	I am addressing any maps that include Military Land: Does it matter how many people are registered voters? Does it matter if population is considered Alaska Residents?	1/21/22 7:40 PM AKT
Denmer Wells	After reviewing my Map A and thinking about the shortcomings of some of the other maps, I made a second map: Denny's Map B: https://districtr.org/plan/103441 - Even smaller population deviation than Denny's Map A - Compact, mostly following major roads and other natural boundaries, except at the 3-way intersection of Districts 1, 4, and 5, where the boundary follows 36th to Elmore, then across 40th, and finally follows the South Fork of Chester Creek to Boniface. - District 5 includes Russian Jack, as in the current districts. - District 4 is more mid-town and less SW Anchorage. - The District 1/ District 3 boundary is at West Chester rather than the railroad	1/20/22 11:38 PM AKT
Denmer Wells	For your consideration, I propose the following map (made using the state redistricting board's tool). Let's call it Denny's Map A https://districtr.org/plan/101570 My proposed map has the following characteristics: - Smaller population deviation from the target than all but the original Map 1 proposal It follows major roadways and/or bodies of water for boundaries. No wonky carve-outs. Very compact Eagle River is in a district with JBER and Stuckagain Heights. JBER is rational, as it is currently in the Eagle River district, and Eagle River is a bedroom community for JBER. Stuckagain Heights is discontinuous, which is unfortunate, but the demographics and issues there are very similar to the demographics and issues in the neighborhood around the upper reaches of the South Fork of Eagle River.	

Cheryl Lovegreen	I just looked through the map proposals for reapportionment. I may have more comments after I have studied the maps more closely, but today I am concerned about District 5, East Anchorage. In the recent state Redistricting process, East Anchorage was pasted onto Eagle River in a way that diluted the power of its diverse population. In the reapportionment, a similar thing happens in Map 3 by adding some South Anchorage residents and in Map 5 by Eagle River absorbing a section east of Muldoon Road. I hope the committee is sensitive to the integrity of our neighborhoods and "relatively integrated socioeconomic area" of each district.	1/11/22 4:33 PM AKT
Denmer Wells	Map 5: This takes the problems of Map #4 and amps them up significantly. It is again specifically targeted at splitting the Muldoon district. This time, it gives even more of the district to Eagle River, and adds JBER to the remaining (even smaller) skeleton of Muldoon.	1/20/22 11:38 PM AKT
Denmer Wells	Map 4: This map seems specifically targeted at fracturing the voting power of Muldoon. It splits the current Muldoon district into 3 sections – giving one section each to the Downtown and Eagle River districts, and then adding the significantly un-diverse U-Med area and lower hillside to the remaining skeleton of the diverse Muldoon district.	1/20/22 11:38 PM AKT
Denmer Wells	Map 1: Matching Eagle River/Chugiak and upper Hillside with Girdwood/Indian is problematic because those areas are not only discontiguous, but they are significantly culturally different with significantly different issues.	1/20/22 11:38 PM AKT
Elizabeth Forsman	Map 3. I don't believe JBER should be included in downtown. I do believe the port should be.	12/31/21 9:47 AM AKT
Cheryl Lovegreen	I just looked through the map proposals for reapportionment. I may have more comments after I have studied the maps more closely, but today I am concerned about District 5, East Anchorage. In the recent state Redistricting process, East Anchorage was pasted onto Eagle River in a way that diluted the power of its diverse population. In the reapportionment, a similar thing happens in Map 3 by adding some South Anchorage residents and in Map 5 by Eagle River absorbing a section east of Muldoon Road. I hope the committee is sensitive to the integrity of our neighborhoods and "relatively integrated socioeconomic area" of each district.	1/11/22 4:33 PM AKT
Denmer Wells	Map 3: As with Map 2, this map surgically increases the voting power of Eagle River at the expense of Muldoon. But it takes that disparity a step further by including lower Hillside with Muldoon. District 5 in this map is both discontinuous and merges significantly different populations.	1/20/22 11:38 PM AKT

Denmer Wells	Map 2: This map, with almost surgical precision, increases the voting power of Eagle River at the expense of Muldoon by putting disparate population sizes in each district.	1/20/22 11:38 PM AKT
Gretchen Stoddard	Please provide an email address to submit comments. I can not find an email for comments in your information. Thank you.	1/26/22 10:54 PM AKT
Denmer Wells	Regarding all 5 proposed maps: In all 5 of the proposed reapportionment maps, my neighborhood along the north shore of Campbell Lake is included in District 6 with south Anchorage and the hillside rather than being included in District 3 with Sand Lake. This is irrational. The area South of Dimond, West of Arlene and North of Campbell Lake should be included in the same district with Sand Lake, as it is now. This area is zoned for Kincaid Elementary school, with our neighbors in Sand Lake. This area is in legislative districts (both current and pending with the new redistricting) with our neighbors in Sand Lake. In order to go from this area to South Anchorage and the rest of the district, we would literally have to transit the Sand Lake district. I understand that someone may draft a proposal with the Sand Lake/South Anchorage boundary at Dimond instead of at Campbell Lake, but that ALL FIVE of the current proposals make this change is irrational and speaks to an underlying problem in the process used to draft these maps. My neighborhood, bounded by Campbell Lake to the south and Dimond Blvd to the north should be included with Sand Lake for our Anchorage Municipal Assembly district. All 5 of these maps are gravely problematic, all in very similar ways. They ALL include the north shore of Campbell Lake with South Anchorage, they ALL advantage Eagle River or pair Eagle River with another dis-similar community in the municipality, and all but Map 1 explicitly disadvantage Muldoon. There is a pattern here. These plans should not be adopted.	1/20/22 11:38 PM AKT
Denmer Wells	As a real estate photographer, I have spent time in the homes of families all over Anchorage. I have shot more than 2000 homes in the municipality, in all parts of town, from the tiniest run down single-wide trailer to the most amazing million dollar homes, from places in the densest parts of South Addition to the furthest reaches of the Eagle River valley, from homes so new the paint was not yet dry to homes so old they are on historic building registers. I was mindful of that experience as I crafted my maps. I encourage you to be mindful of the whole community as you draft your final official maps. I urge you to adopt a map that is fair and compact. None of your initial 5 drafts fit those criteria. I believe my proposed maps are a step in the right direction. They are certainly more fair than the current 5 drafts, and much more compact than the 2012 district boundaries.	1/20/22 11:38 PM AKT

Questions from the Jan. 26 Virtual Town Hall Q&A Chat

Lindsey	I have an overall process question about if or how community council boundaries would change. Are community councils
Hajduk	considered during this process. Will they be changed to align with assembly districts after a new map is adopted? Or will council
	boundaries remain the same?
Pat	Community Councils boundaries are part of the bylaws of each community council. Any changes in boundaries require a lot of
Redmond	discussion & research by the community coucil
Gretchen	Is Girdwood on these maps? It looks like Girdwood is not pictured on many of the links I follow from the Muni page that leads
Stoddard	to pdf files
Allie	I really like Robert's map #7! I'm a former resident of Muldoon and Airport Heights and I think the commitment to logical
Hartman	geographical barriers makes sense
Moderator	For questions about JBER, Ms. Kennedy sent this map https://jber.isportsman.net/files/JBER_Recreation_2019_15x25.pdf
Allie	What do the representatives of Hillside and Eagle River think of something like the "Chugach District" pictured by a number of
Hartman	maps?
Gretchen	We keep hearing about the importance of direct gate access from JBER to Downtown, but that leads to splitting South
Stoddard	Anchorage current District 6 into a district with Eagle River. How do people drawing these maps explain to us that direct gate
	access from JBER to Downtown leads to keeping them in 1 district. Then, that leads to Dearmoun / Hillside and Girdwood being
	in the same district as Chugiak. It looks like we have to decide between District 1 including JBER or Girdwood & part of Hillside
	being in the district with Eagle River and that is not close road connnection nor respecting communities.
Anonymous	With regard to the maps proposed by Denny Wells, what proportion of JBER's population is in District 1?
Gretchen	How was that last question worded didn't they ask Hillside reps? I think that question was asking District 6, John Weddleton
Stoddard	and Suzanne LaFrance and Christopher Constant asked Crystal Kennedy
Lee	FWIW - As a 70 year resident of Fairview, Map 10 most closely represents the district that i spend most of my time in for
Wheaton	commerce, education, entertainment, and services. Thanks!
Gretchen	Could someone explain to me how the respecting of close road boundaries in the redistricting process leads to Girdwood,
Stoddard	Rabbit Creek and Chugiak in the same district
Mike	Another voice here against Turnagain Arm being joined with Eagle River. It is disjoint to have to drive for >1hr and through 4 of
Edgington	the other 5 districts to get from one community to the other.
Lizzie	I'm in Independence Park. We are Abbott Loop. We shop in the Abbott Town center and are part of the Abbott Loop
Newell	Community Council. This is just a comment. Not a question. But we also get together with and do some shopping in South
	Anchorage. My preference so far is for Map 6 because it keeps Abbott Loop pretty much intact. It has Hillside and Girdwood
	with south Anchorage instead of with Eagle River and it keeps Muldoon compact.

Written Comments on Maps at Jan. 27 Loussac Library Town Hall

- Map 1
 - O Awful map keeps Ft. Rich w/ ER/Chugiak. The kids from Ft. Rich go to school in ER/Chugiak not sure how you would explain them not being in the same community together
- Map 2
 - O This map makes sense. These communities share much in common. I have lived in Anc since 1981 and lived in 4 of the communities
- Map 4
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 - Constitutional deviations
- Map 9 Denny Wells A
 - O I do not like this map. It is showing a very long commute for Folker neighborhood We are too far away from Muldoon

Reapportionment Promotional Materials (note: attach as PDFs in final report)

- Reapportionment Timeline and Participation Options
- Reapportionment Fact Sheet
- Reapportionment Slide Show

Reapportionment Press Releases (note: attach as PDFs in final report)

- Anchorage Assembly Kicks Off Reapportionment November 30, 2021
- First Round of Draft Reapportionment Maps Ready for Public Review December 29, 2021
- Anchorage Assembly Reapportionment Committee Releases Timeline January 10, 2022
- Anchorage Assembly Reapportionment Town Halls January 25, 2022
- Ten Draft Maps for Reapportionment Public Review January 27, 2022